



Department of State

TELEGRAM

SECRET

AN: 0780022-0581

SECRET

PAGE 01 , KABUL 00413 01 OF 02 151455Z POSS DUPE
ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 NSC-05 SIG-01 HMO-01
PM-05 INR-07 CIAE-00 USIA-06 NSAE-00 DODE-00 L-03
PRG-01 PA-01 A-01 ACDA-12 EB-08 COME-00 TRSE-00
OMD-01 AID-05 IGA-02 PC-01 CU-04 IO-13 SHM-05
DEAE-00 AGRE-00 HA-05 /115 W
-----018690 151855Z /45

R 150955Z JAN 78
FM AMEMBASSY KABUL
TO SECSTATE WASHDC 6077

SECRET SECTION 1 OF 2 KABUL 0413

E.O. 11652: GDS
TAGS: AMGT, PFOR, AF, XX
SUBJECT: U.S. GOALS AND OBJECTIVES

REF: 1) 77 STATE 291277; 2) 77 STATE 295470

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY JHELDMAN	DATE 5-14-87
PDS LIST ADJUNCT. DATE _____	
TS AUTH.	REASON(S) _____
ENDORSE EXISTING MARKINGS _____	
DECLASSIFIED/RELEASABLE _____	
RELEASE DENIED _____	
PA or FOI EXEMPTIONS _____	

1. WITH THE ASSISTANCE OF THE COUNTRY TEAM AND OF A MISSION-WIDE POLICY REVIEW COMMITTEE, I HAVE COMPLETED MY REVIEW OF THE PROPOSED GOALS AND OBJECTIVES FOR THIS MISSION AND WOULD LIKE TO RECOMMEND CERTAIN CHANGES, REFINEMENTS, AND ADDITIONS. NONE OF THESE SHOULD BE CONTROVERSIAL.

2. THE REVISIONS I RECOMMEND ARE THE OUTGROWTH OF AN INTENSIVE, IN-DEPTH STUDY OF THESE GOALS AND OBJECTIVES BY THIS MISSION OVER THE LAST 30 DAYS. FOLLOWING THE PRACTICE OF PAST YEARS, I INITIALLY APPOINTED A SPECIAL POLICY REVIEW COMMITTEE, CONSISTING OF EIGHT MIDDLE-GRADE AND JUNIOR OFFICERS FROM AS MANY SECTIONS AND AGENCIES, TO STUDY THE SUBJECT. THIS GROUP PREPARED A REPORT (TO BE POUCHED) WHICH SERVED AS A BASIS FOR DISCUSSION AT A MEETING BETWEEN THE COMMITTEE AND FULL COUNTRY TEAM. THE GOALS AND OBJECTIVES AS SUBMITTED BELOW ARE THE OUTCOME OF THIS AND SUBSEQUENT MEETINGS.

SECRET
SECRET

PAGE 02 KABUL 00413 01 OF 02 151455Z POSS DUPE

3. OUR PROPOSED REDRAFT OF THE DEPARTMENT'S STATEMENT FOLLOWS:

SECRET

DECLASSIFIED

SECRET

QUOTE: U.S. GOALS AND OBJECTIVES IN AFGHANISTAN.

I. THE PRESERVATION OF AN INDEPENDENT AFGHANISTAN, WILLING AND ABLE TO IMPOSE LIMITATIONS ON SOVIET INFLUENCE.

A) TO EXPAND MODESTLY OUR SMALL MILITARY ASSISTANCE PROGRAM, UNDER WHICH HERETOFORE SOME 15 AFGHAN ARMY AND AIR FORCE OFFICERS HAVE GONE TO THE U.S. ANNUALLY FOR TRAINING.

B) TO ENCOURAGE AFGHANISTAN TO BUILD A VIABLE AND ENDURING POLITICAL SYSTEM WHICH IS RESPONSIVE TO THE NEEDS OF THE PEOPLE AND HAS SOLID PUBLIC SUPPORT.

C) TO PROMOTE THE DEVELOPMENT OF STRONGER REGIONAL TIES, ESPECIALLY WITH IRAN, PAKISTAN, INDIA, TURKEY, AND THE PERSIAN GULF STATES.

D) TO ENCOURAGE AFGHANISTAN TO FURTHER ITS RAPPROCHEMENT POLICY TOWARD PAKISTAN, ESPECIALLY WITH RESPECT TO RESOLVING THE PUSHTUNISTAN ISSUE.

II. ECONOMIC AND SOCIAL DEVELOPMENT OF AFGHANISTAN, ESPECIALLY AS IT AFFECTS THE QUALITY OF LIFE OF THE MAJORITY OF THE AFGHAN POPULACE.

A) TO ENSURE THAT USAID PROGRAMS LEAD TO ECONOMIC GROWTH WITH EQUITY, BY MEANS OF PROJECTS FOCUSING ON IMPROVING THE ECONOMIC AND SOCIAL LOT OF THE POOR MAJORITY.

B) TO USE PEACE CORPS VOLUNTEERS IN HEALTH AND SOCIAL PROGRAMS DIRECTED ALSO TOWARDS THE AFGHAN POOR, AS WELL AS IN EDUCATIONAL

**SECRET
SECRET**

PAGE 03 KABUL 00413 01 OF 02 151455Z POSS DUPE

PROJECTS FOR AFGHANS WHO WILL BE ADMINISTERING SERVICES TO THE POOR.

C) TO ENCOURAGE AFGHANISTAN TO ADOPT ECONOMIC DEVELOPMENT AND REFORM MEASURES RECOMMENDED BY THE IMF AND IBRD, SUCH AS MORE PROMOTION OF THE PRIVATE SECTOR, REDUCING SUBSIDIES ON CONSUMER GOODS FOR PRIVILEGED GROUPS, AND REVERSING THE DECLINE IN REAL INCOME OF GOVERNMENT OFFICIALS.

III. THE ELIMINATION OF ILLICIT NARCOTICS PRODUCTION AND

SECRET

DECLASSIFIED

SECRET

TRAFFICKING.

A) TO WORK WITHIN THE FRAMEWORK OF THE NEWLY FORMED JOINT COMMISSION ON AFGHAN NARCOTICS MATTERS TO HELP DEVELOP MEANINGFUL CROP AND INCOME SUBSTITUTION PROGRAMS.

B) TO SUPPORT THE UN PROGRAM OF STRENGTHENING THE AFGHAN GOVERNMENT'S CAPABILITY AND WILLINGNESS TO COMBAT NARCOTICS TRAFFICKING.

SECRET

03:00:00 SECRET 08:10:00

DECLASSIFIED

SECRET

SECRET

PAGE 01 KABUL 00413 02 OF 02 151456Z POSS DUPE
ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 NSC-05 SIG-01 MMO-01
PM-05 INR-07 CIAE-00 USIA-06 NSAE-00 DODE-00 L-03
PRS-01 PA-01 A-01 ACDA-12 EB-08 COME-00 TRSE-00
OMB-01 AID-05 IGA-02 PC-01 CU-04 IO-13 SNM-05
DEAE-00 AGRE-00 HA-06 /115 W
-----018712 151856Z /45
R 150955Z JAN 78
FM AMEMBASSY KABUL
TO SECSTATE WASHDC 6078

SECRET SECTION 2 OF 2 KABUL 0413

C) TO IMPROVE THE ABILITY OF THE UN NARCOTICS TEAM AND THE U.S. MISSION TO OBTAIN MORE RELIABLE INTELLIGENCE ON OPIUM CULTIVATION AND TRAFFICKING.

IV. THE ENHANCEMENT OF HUMAN RIGHTS IN AFGHANISTAN.

A) TO MAKE CERTAIN THAT HIGH LEVELS IN THE AFGHAN GOVERNMENT UNDERSTAND THE U.S. POSITION ON HUMAN RIGHTS. THE AFGHAN GOVERNMENT SHOULD BE FULLY COGNIZANT THAT THE U.S. GOVERNMENT TAKES HUMAN RIGHTS CONDITIONS INTO ACCOUNT WHEN CONSIDERING BILATERAL AND MULTILATERAL AID.

B) TO ENCOURAGE THE AFGHAN GOVERNMENT TO IMPLEMENT FULLY THOSE PROVISIONS OF THE NEW AFGHAN CONSTITUTION WHICH GUARANTEE HUMAN RIGHTS.

V. AN INCREASE IN THE TWO COUNTRIES' UNDERSTANDING OF EACH OTHER, THEIR VALUES, INTERESTS, AND CAPABILITIES, BY FOSTERING AN EXCHANGE OF VIEWS AND IDEAS BETWEEN AFGHANISTAN AND THE U.S., THROUGH GOVERNMENTAL AND PRIVATE CHANNELS.

A) TO DEVELOP AMONG THE AFGHAN ELITE AN UNDERSTANDING OF AND SUPPORT FOR U.S. POLICIES.

SECRET
SECRET

PAGE 02 KABUL 00413 02 OF 02 151456Z POSS DUPE

B) TO INCREASE AFGHAN COMPREHENSION OF THE POLITICAL AND SOCIAL

SECRET

DECLASSIFIED

SECRET

VALUES, ECONOMIC SYSTEM, AND CULTURAL VITALITY OF AMERICA.

C) TO FOSTER THE EXCHANGE OF SCHOLARS, VISITORS, AND INFORMAL COMMUNICATIONS, FOR THE PURPOSE OF EXPANDING BILATERAL TIES AND BUILDING MUTUAL UNDERSTANDING.

D) TO MAKE AFGHANS AWARE OF THE INTEREST OF THE UNITED STATES IN AFGHANISTAN.

VI. SUPPORT FOR U.S. POSITIONS IN INTERNATIONAL FORA.

A) TO OBTAIN MORE FAVORABLE AFGHAN VOTES IN UN AND OTHER MULTI-LATERAL FORA ON ISSUES IMPORTANT TO THE U.S.

VII. PROMOTION OF U.S. EXPORTS TO AFGHANISTAN.

A) TO DEVELOP AND PROMOTE VIGOROUSLY AN EXPORT PROMOTION PROGRAM, DIRECTED ESPECIALLY TO HIGH-VALUE SALES OPPORTUNITIES. END QUOTE

4. I BELIEVE THAT OUR REVISED STATEMENT ON GOALS AND OBJECTIVES IS COMPREHENSIVE AND REASONABLE. IT HAS THE FULL SUPPORT OF THE COUNTRY TEAM. SOME OF THE OBJECTIVES ARE OF COURSE MORE EASILY ATTAINED THAN OTHERS. ONE EASY ONE, IN THE PROCESS OF IMPLEMENTATION, IS EXPANDING MODESTLY OUR MILITARY TRAINING PROGRAM. MUCH MORE DIFFICULT TO EXECUTE ARE SUCH OBJECTIVES AS FOSTERING THE BUILDING OF A VIABLE AND ENDURING POLITICAL SYSTEM IN AFGHANISTAN. FURTHERMORE, CERTAIN OBJECTIVES, SUCH AS ENCOURAGING ECONOMIC REFORM, CAN BETTER BE DONE BY THE U.S. GOVT. WORKING THROUGH INTERNATIONAL AGENCIES SUCH AS THE IBRD AND IMF. WE NEVERTHELESS CONSIDER OUR LIST OF GOALS AND OBJECTIVES TO BE

SECRET
SECRET

PAGE 03 KABUL 00413 02 OF 02 151456Z POSS DUPE

VALID AND IMPORTANT ONES TOWARD WHICH WE SHOULD ALL STRIVE.
ELIOT

SECRET

SECRET